The Rural Voices for Conservation Coalition (RVCC) strongly advocates for responsible federal investment in public programs that integrate environmental, economic, social and cultural values. At a time when the rising deficit is forcing cuts in government spending, law makers should choose to allocate funding to programs that create the highest returns in both the short- and long-term. Investments in the people and landscapes of rural America will create robust returns and achieve economic and ecological stability, both locally and nationally, through conservation and management of our nation’s forests, rangelands, watersheds, waterways, and farms/ranches.

**Strengths of the President’s FY2012 Budget Proposal**

President Obama’s FY2012 budget advances many priorities of the RVCC and demonstrates the Administration’s dedication to creating sustainable economic growth and protecting our natural resources. The Administration has taken important steps towards connecting the activities and goals of multiple budget line items to create a meaningful restoration-based agenda. The line item approach to budgeting has often failed to provide useful information to decision makers on programmatic functions and can create needless obstacles due to compartmentalization of otherwise closely related programs. By integrating budget line items relevant to landscape restoration, the Administration addresses the challenges of line item budgeting and gives land managers more effective budget tools to achieve landscape scale restoration and stewardship objectives on the ground.

We applaud the efforts of the Administration to shift the focus of the USDA Forest Service to emphasize restoration and stewardship. The budget proposal allows the agency to direct resources to these areas by: (i) creating an Integrated Resource Restoration Line Item funded at $854.2 million; (ii) requesting $40 million in funding for the Collaborative Forest Landscape Restoration Fund; and (iii) developing a Land Management Planning, Assessment and Monitoring Line Item funded at $205.6 million. By integrating and funding these restoration activities, the Forest Service will create a comprehensive and dynamic approach to restoration, resulting in the multiple benefits of ecosystem health, watershed protection, and job creation.

**Areas for Improvement in the President’s FY2012 Budget Proposal**

Although the RVCC is impressed by the significant restoration priorities within the President’s budget, there are also considerable absences that must be addressed. For example, the budget proposal lacks
strong socio-economic performance measures, such as tracking methods for jobs, job quality and local economic benefits that enable the Administration to identify and measure success. Additionally, it undervalues the significance of rural landscapes by systematically prioritizing urban land conservation over rural land conservation.

We are also concerned that there continues to be a lack of funding to support capacity building in the President’s budget. Community-based organizations play a critical role in achieving conservation and economic development objectives by providing the collaborative capacity needed to achieve management objectives on public and private lands, such as linking the stewardship objectives of government programs with private landowners. Although we are pleased to see some recognition of the role of community-based organizations, collaboration and capacity building in President Obama’s America’s Great Outdoors Report, it fails to provide specific guidance for funding, or criteria in support of capacity building as a core strategy to achieve landscape scale conservation. In this, and all other land management programs, funding preferences should be given to collaboratively developed plans, proposals and projects and those that recognize and support capacity building needs. Performance measures must be adopted to evaluate and incentivize collaborative land management efforts and their ecological, social and economic outcomes.

**Interior, Environment and Related Agencies Appropriations Subcommittee**

Our nation’s public and private lands support vital natural systems that provide innumerable benefits, including clean air and water, renewable energy, timber resources and food supply. In order to protect and ensure these benefits over the long term, the primary focus of land management agencies should be the restoration and stewardship of our nation’s public lands and the provision of support for restoration and stewardship on private lands. Following are specific budget recommendations to support landscape scale restoration and stewardship by the land management agencies:

1. **Enact and fund the Forest Service Integrated Resource Restoration (IRR) Line Item ($854.2 million).**

The RVCC strongly supports the creation and full funding of the IRR within the Forest Service budget at $854.2 million. The IRR will streamline restoration projects by bringing together key resources and directing funding to achieve the highest priority work. It will better integrate funding and authorities related to forest restoration and water quality, while reducing administrative costs. The IRR is an important tool in building a forest restoration economy that will create new jobs in rural communities. An integrated line item will help to sustain rural communities by seeking to diversify the forest products industry and supporting the forest contractor infrastructure needed to perform restoration work. The IRR will also ensure that funding is directed to projects with the highest potential for protecting ecological diversity, maintaining watershed health and mitigating the impacts of climate change.

   a. **Fully fund the Collaborative Forest Landscape Restoration Fund (CFLR) ($40 million).**

   The CFLR encourages collaborative restoration of priority landscapes and should be fully funded within the IRR at $40 million. CFLR supports large-scale forest restoration by providing matching funds for projects proposed through multi-stakeholder collaboration and planning at the local level. These projects span both public and private lands and will result in community benefits such as improved watershed function, productive forests and adaptation to climate change.

   b. **Fully fund the Priority Watershed Restoration and Job Stabilization line item ($80 million).**

   The creation and stabilization of high quality jobs is essential to maintaining strong rural economies. The RVCC recommends full funding for the Priority Watersheds and Job Stabilization line item within the IRR at $80 million. This program will create quality job opportunities in rural areas through implementation of high priority landscape scale restoration projects. Stewardship contracts and agreements will be a significant method for carrying out restoration efforts.

   c. **Fully fund the Restoration and Management of Ecosystems line item ($659.2 million).**

Within the IRR, it is critical that the Restoration and Management of Ecosystems line item receives its full request of $659.2 million. This program addresses the
core purposes of the Forest Service and is essential to the health of forests, watersheds and the local economies that depend on them.

d. Fully fund the Legacy Roads and Trails line item ($75 million).
The Legacy Roads and Trails line item within the IRR provides much needed funding for the decommissioning, repair, and maintenance of roads and trails. By fully funding this program at $75 million, the federal government will reduce long-term maintenance costs for the Forest Service, reduce the current maintenance backlog and significantly improve forest and watershed health.

2. Enact and fund the Forest Service Land Management Planning, Assessment and Monitoring Line Item ($205.6 million).
The integration called for in this line item will encourage greater collaboration and community engagement in identifying, prioritizing and implementing programs and projects to address ecological diversity, social and economic stability, watershed health and the impacts of climate change on our public lands and adjacent communities. Collaboration is essential to the success of programs and projects. This funding will ensure community engagement in national forest planning and monitoring.

3. Fully fund the Forest Service Community Forest and Open Space Conservation Program ($5 million).
The Community Forest and Open Space Conservation Program (CFP) encourages collaboration and community ownership of natural resources. By supporting community land acquisitions, the CFP will help communities protect their natural resources, including forests and watersheds, and support local timber-based economies, thereby stimulating financial and community benefits from sustainable land management.

4. Fully fund the Forest Service Community Wood Energy Program ($5 million).
The Community Wood Energy Program, authorized in the 2008 Farm Bill at $5 million, has the potential to produce important economic benefits and jobs in small communities by providing grants to state or local governments to plan and install wood energy systems that provide power or heat for facilities such as schools or hospitals.

5. Provide direction to increase effective budget management and improve performance.
Effective budget management relies on accountability through transparency and identification of performance measures. Accountability includes planning and performance measures that address ecological, social and cultural priorities. The following steps should be taken to increase effective budget management and improve performance:

a. Require the Forest Service and USDOI Bureau of Land Management (BLM) to report on the number of jobs retained or created, people trained and percent of land management contract and agreement funds awarded to local entities.

b. Require the Forest Service to award all contracts and agreements related to the Integrated Resource Restoration Line Item on a best value basis and include evaluative criteria that will increase the competitiveness of local contractors, creation of local markets for material removed and the protection of workers.

c. Encourage the practice of dedicating 10% of project costs to support multiparty project monitoring for all landscape scale and watershed scale projects. Project monitoring is essential to project success and is not funded by any previously listed budget line item.

d. Increase federal accountability for collaborative work and focus on capacity building. Performance measures should evaluate and incentivize collaborative land management efforts and their ecological, social and economic outcomes.

6. Fully fund the Forest Service Land and Water Conservation Fund (LWCF) and increase its emphasis on working land easements. Expand use of LWCF to support community capacity for landscape scale conservation.
In response to comments gathered through the America’s Great Outdoors listening sessions, the President’s Budget includes full funding for LWCF at $225 million, resulting in an increase of $59 million for Forest Legacy and $26 million for Land Acquisition. LWCF is an important source of funding for protection of private working lands and community owned properties that provide an array of environmental services and products.
While the use of LWCF for land acquisition is one tool for the achievement of conservation objectives, LWCF funding should also be used to support restoration, stewardship, and strengthen the community capacity needed to achieve effective landscape scale conservation. We recommend dedicating a portion of LWCF funds specifically for strengthening community capacity. We also recommend an increased emphasis on the development of working lands easements that address ecological concerns, and also provide economic support and protection for continued working land stewardship on farms, forests and ranches.

7. Fully fund Forest Service Research and Development for Climate Change ($28.6 million).
By strategically directing funds to climate change research, Congress will ensure that our nation can undertake critical research and identify high-quality solutions to address the land management and socioeconomic pressures created by climate change.

8. Fully fund regular fire suppression in the Forest Service budget ($538.7 million).
RVCC supports fire suppression funding at $538.7 million, which will help to ensure the protection of communities and forestlands from severe wildfire at a time when the risk of damaging wildfire is growing in many rural areas.

The FLAME is critical to ensuring that wildfire suppression costs do not burden other agency programs. RVCC recommends it be fully funded at $315.9 million.

10. Enact and fund a 5-year reauthorization for the Secure Rural Schools and Self-Determination Act ($328 million.)
Since 2000, the Secure Rural Schools and Self-Determination Act has provided much needed support to rural counties whose economies are historically dependent on timber harvest revenue from public lands. By reauthorizing this act for 5 years at $328 million, the federal government will directly support education, infrastructure needs and job creation in economically depressed regions across the country.

Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations Subcommittee

1. Fully fund the USDA Natural Resource and Conservation Service (NRCS) Farm Bill Conservation Programs at the mandated levels for FY2012.
The NRCS conservation programs authorized in the 2008 Farm Bill provide opportunities for private landowners to improve management and reduce degradation of their lands by implementing restoration and conservation plans. Because these programs have yet to be fully funded, there is a backlog of landowners who are interested in conservation on their properties, but cannot afford to cover these costs on their own. The FY2012 budget should include full funding for the NRCS conservation programs.

2. Increase funding for NRCS Conservation Technical Assistance to ensure effective implementation of conservation programs.
Conservation Technical Assistance (CTA) funding is necessary for effective outreach, delivery and implementation of conservation programs. CTA funding supports NRCS line staff and the ability of the agency to partner with community-based organizations through cooperative, contributive and technical service provider agreements and contracts. The use of partnerships through these agreements can build delivery capacity, assist the strained federal workforce with a backlog of conservation work, create local benefit and leverage private resources for greater impact. We recommend additional CTA funding to support existing conservation programs. If additional funds are unavailable, increase the percentage of total conservation program allocations that go to TA. These measures will increase the effectiveness and application of Financial Assistance cost-share dollars.

3. Fully fund the Cooperative Conservation Partnership Initiative and allocate a percentage of funding for capacity building and technical assistance for implementing partners and organizations.
The Cooperative Conservation Partnership Initiative (CCPI) is an innovative program that draws a percentage of funds from the Environmental Quality Incentives Program, Wildlife Habitat Incentives Program and the Conservation Stewardship Program and allows groups of producers and partner
organizations to implement conservation practices that affect multiple landowners in ways that meet local needs and opportunities. CCPI recognizes the value of community-based organizations to effectively deliver conservation programs, but does not currently provide funding to support the work of these partner organizations. Congress should allocate a percentage of CCPI funding for the supporting activities necessary to implement the initiative, including the outreach, planning, coordination, technical assistance and grant management provided by partners.

4. Fully fund the USDA Rural Development (Rural Development) Rural Business Enterprise Grant Program ($30 million).

The Rural Business Enterprise Grant Program provides grants generally ranging between $10,000-$500,000 for rural projects that finance and facilitate a broad array of activities to promote the development of small and emerging rural businesses, as well as funding for business incubators and adult education programs.

5. Fully fund the Rural Development Rural Business Opportunity Grant Program ($7.5 million).

The Rural Business Opportunity Grant Program selects regions to develop comprehensive strategies that promote sustainable economic development in disadvantaged rural communities with exceptional needs. Support is provided through training and technical assistance for entrepreneurs, economic development officials and for business development to assist with economic development planning. The program is unique for its regional focus, which recognizes regional industry advantages and awards additional funding for projects that serve two or more states.

6. Fully fund the Rural Development Business and Industry Guaranteed Loan Program ($823 million).

The Business and Industry (B&I) Guaranteed Loan Program provides protection against loan losses so that lenders are willing to extend credit to establish, expand or modernize rural businesses, thereby generating employment and providing lasting community benefit. The program also seeks to improve the economic and environmental climate in rural communities, and is especially important to encourage and support renewable energy development.

Energy and Water Development and Related Agencies Appropriations Subcommittee

1. Fund the Energy Sustainability and Efficiency Grants and Loans for Institutions ($750 million).

Established by the Energy Independence and Security Act of 2007, this grant program provides federal assistance to educational institutions, local governments and municipal utilities to fund technical assistance, energy efficiency improvements to facilities, and innovation grants for projects that test new techniques in energy efficiency and sustainable energy production. This program can have a significant impact on our nation’s energy usage and should be fully funded at its authorized annual amount of $750 million.


2 For example, Section 10 of the America’s Great Outdoors Report discusses the importance of improving the federal government’s performance as a conservation partner and the need to create and support partnerships and increase collaboration (51). Additionally, Action Item 8.1d urges USDA and USDOI to “Cultivate and support engaging local, state, and tribal governments, nonprofit organizations, and landowners in regions where federal agencies are conserving and restoring large landscapes through grants, planning and capacity building” (41). America’s Great Outdoors: A Promise to Future Generations. (February, 2011). USDA Interior and Agriculture, the Environmental Protection Agency, and the White House Council on Environmental Quality.


Please see the next page for a summary of key recommendations.
**Key Recommendations**

**Interior, Environment and Related Agencies Appropriations Subcommittee**

1. Enact and fully fund the Forest Service Integrated Resource Restoration Line (IRR) Item ($854.2 million).
   a. Fully fund the Forest Service Collaborative Forest Landscape Restoration Program ($40 million).

2. Enact and fully fund the Forest Service Land Management Planning, Assessment and Monitoring Line Item ($205.6 million).

3. Fully fund the Forest Service Community Forestry and Open Space Conservation Program ($5 million).

4. Fully fund the Forest Service Community Wood Energy Program ($5 million).

**Special directive request:**

5. Congress should provide direction to increase effective budget management and improve programmatic performance.
   a. Require the Forest Service and BLM to report on the number of jobs retained or created, people trained, and percent of land management contracts and agreement funds awarded to local entities.
   b. Require the Forest Service to award all contract and agreements related to the Integrated Resource Restoration Line Item on a best value basis and include evaluative criteria that will increase the competitiveness of local contractors, creation of local markets for material removed and protection of workers.
   c. Encourage the practice of dedicating 10% of project costs to support multiparty monitoring for all landscape-scale and watershed-scale projects.
   d. Increase federal accountability for collaborative work and focus on capacity building.

**Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations Subcommittee**

1. Fully fund the 2008 Food Conservation and Energy Act (Farm Bill) NRCS Conservation Programs.

2. Increase funding for NRCS Conservation Technical Assistance to ensure effective program implementation.

3. Fully fund the NRCS Cooperative Conservation Partnership Initiative and dedicate a percentage of funding to capacity building and technical assistance provision.

4. Fully fund the Rural Development Rural Business Enterprise Grant Program ($30 million).

5. Fully fund the Rural Development Rural Business Opportunity Grant Program ($7.5 million).

6. Fully fund the Rural Development Business and Industry Guaranteed Loan Program ($823 million).

**Energy and Water Development and Related Agencies Appropriations Subcommittee**


Please see the next page for budgetary requests.
## Interior, Environment and Related Agencies Appropriations

### UNITED STATES DEPARTMENT OF AGRICULTURE – FOREST SERVICE

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### Agriculture, Rural Development, Food and Drug Administration and Related Agencies Appropriations

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### UNITED STATES DEPARTMENT OF AGRICULTURE – RURAL DEVELOPMENT

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### Energy, Water Development and Related Appropriations

#### UNITED STATES DEPARTMENT OF ENERGY

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Coalition Partners

Alaska
Sitka Conservation Society

Arizona
Forest Energy Corporation

California
Alliance of Forest Workers and Harvesters
Calaveras Healthy Impact Product Solutions (CHIPS)
ForEverGreen Forestry
Fourth Sector Strategies
Mattole Restoration Council
Sierra Business Council
Trinity County Board of Supervisors, District 3
Watershed Research & Training Center

Florida
Farmworker Association of Florida

Idaho
Framing Our Community
Lemhi Regional Land Trust
Shoshone County Board of Commissioners
Woody Biomass Utilization Partnership

Kentucky
Center for Rural Strategies

Massachusetts
YouthBuild USA

Maine
Coastal Enterprises, Inc.

Missouri
Missouri Farmer’s Union

Montana
Centennial Valley Association
Center for Large Landscape Conservation
Criley Consulting
Game Creek Forest Restoration, LLC
Northwest Connections
Swan Ecosystem Center
Vander Meer’s Wildland Conservation Services
Watershed Consulting, LLC
Yaak Valley Forest Council

New Hampshire
Northern Forest Center

New Mexico
Forest Guild
Gila Woodnet
Restoration Technologies, LLC
Santa Clara Woodworks
SBS Wood Shavings, LLC

Nevada
Boies Ranch

Oregon
A3 Energy Partners, Inc.
Applegate Partnership & Watershed Council
Backlund Logging Co.
Bear Mountain Forest Products, Inc.
Blue Mountains Forest Partners
Central Oregon Intergovernmental Council
Ecosystem Workforce Program
Grant County Court
Institute for Culture and Ecology (IFCAE)
Integrated Biomass Resources, LLC
Jerome Natural Resource Consultants Inc.
Malheur Lumber Co.
Rural Development Initiatives
Savory Institute
Siuslaw Institute
Southern Oregon Small Diameter Collaborative
Sustainable Northwest
Wallowa County Board of Commissioners
Wallowa Resources

Vermont
ORCA Media, Inc. (ORCA)

Washington
Conservation Northwest
Gifford Pinchot Task Force
Skamania County Commissioners

Washington, D.C.
American Forests
Pinchot Institute for Conservation

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Learn more about RVCC here: www.SustainableNorthwest.org/rvcc

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